

## CITY COUNCIL

#### HOME SHARING WORKSHOP NOVEMBER 1, 2016

#### Background Short-Term Rentals

- May 2014 Adoption of Anaheim's first shortterm rental (STR) ordinance
- Permitted and regulated STRs
- "Non-owner occupied" STRs make up majority
- Residents/neighbors began to voice concerns negative impacts
- September 2015 STR Moratorium adopted
- Commenced extensive outreach efforts to engage stakeholders

## City Council STR Workshop February 23, 2016

- Staff proposed three-part action plan
  - 1. Ban new STRs and adopt new regulations
  - Explore a new type of permit to allow "Home Sharing" in residential zones
  - 3. Explore potential of allowing new STRs in Mixed Use & Commercial Zones

Council Direction: Proceed with action plan but also prepare an ordinance that would phase-out or "amortize" existing STRs

# Part One of Action Plan: City Council Adopts Ordinances

- Two ordinances introduced on June 29, 2016 and adopted on July 12, 2016:
  - "Ban and Regulate Ordinance"
  - "Amortization Ordinance"

Unless you have an existing STR permit, the Ban and Regulate Ordinance prohibits home sharing for periods of less than 30 days

## Part Two of Action Plan: Home Sharing

Explore establishment of "home sharing" STRs in residential zones

- Different than "non-owner occupied" STRs
- Owner is "sharing" his/her home
- Home owner must reside in home
- Owner is present while hosting guests
- Home sharing is an accessory use
- Single family residence remains primary use

If home sharing works as intended, much less likelihood of impacts to neighbors



#### **Best Practices from Other Cities**



- Reviewed other cities' ordinances
- Assessed potential approaches
- Looked for commonalities
- Spoke with their staff

Home sharing is the preferred model; while there is some variation on the overall approach, some cities are establishing reasonable operational criteria for home sharing

#### Outreach/Public Comment

- Developed a home sharing program description (FAQ) to facilitate public comment
- Explained how Home Sharing would work
- Emailed/Noticed to public
- Spoke with operators currently "home sharing"



Residents who commented are concerned that home sharing will be abused and morph into something similar to non-owner occupied STRs and create negative impacts

# Parameters for a Proposed Home Sharing Ordinance

#### Four main components:

- How would home sharing be defined?
- What operational criteria are needed?
- How would it be allowed (e.g., by permit or other means)?
- How would it be enforced?

Goal: Regulate only as required to ensure home sharing is conducted as intended (as an accessory use) without creating negative impacts to neighbors

## Definition of Home Sharing

- "Home Sharer" must be a verified legal owner of the property
- Must identify all permanent residents of property
- May not "home share" at more than one address
- Potentially prohibit title from being held in entities that would complicate monitoring compliance (e.g., LLCs, Limited Partnerships, etc.)

Set "a high bar" for what it means to be an "owner occupied" or "hosted" STR to minimize potential for abuse and negative impacts

## Operational Criteria

- Owner must be present while home sharing is occurring
- Limit on the number of bedrooms that may be "shared" lesser of 50% of the number of bedrooms in the home or two
- Limit of two persons per bedroom (fire life safety concerns)
- May not home share or host guests for more than
  150 days per calendar year

Need reasonable and focused operational criteria to ensure home sharing remains an occasional and accessory use, allowing the primary use to remain permanent residency

#### Operational Criteria (cont'd)

- Occupancy limit would be the same as recently adopted "Regulate and Ban Ordinance"
- Number of guests may never exceed four
- Both the guests and permanent residents count toward the limit

EXAMPLE FOR A FOUR BEDROOM HOUSE			
Number of	Maximum Home	Maximum	Total
Bedrooms	<b>Share Guests</b>	Permanent	Maximum
		Residents	Occupants
4	4	7	11

Number of guests may have to be reduced depending on the number of permanent residents – total occupancy may not be exceeded

### Operational Criteria (cont'd)

- "Quiet Time" provisions apply while home sharing is occurring
- Fire suppression sprinklers <u>would not</u> be required (self-certify basic safety provisions)
- Reasonable parking restrictions to avoid impacts to neighbors
- Existing "Second Units" may be used for home sharing
- There would be a specific exemption/exception for Home Exchanges

#### Options for Allowing/Permitting

#### Initial Approach:

- Issue administrative permits (similar to current process)
- Establish Home Sharing Program on a pilot program basis
- Issue only 50 permits until the successes and challenges can be evaluated

#### Recommended Approach:

- Mandatory Registration Form (no permit)
- Registration Form would include basic information required to help the City monitor compliance
- Registrants acknowledge operational criteria of the Home Sharing Ordinance, the City's enforcement protocols, and requirement to remit T.O.T.
- No initial limit on the number of registrants (sunset clause)

#### "Sunset Clause" in Ordinance

- Staff still sees merit in establishing home sharing on a trial basis
- Staff recommends a "sunset clause" be included in the ordinance
- Ordinance would automatically terminate 18
  months from the effective date unless it is
  extended (temporarily or permanently) by the City
  Council
- Sunset clause would be acknowledged by home sharers when they register
- Staff would report back to City Council six months prior to 18 month end date with report and recommendation

#### Enforcement

- We have not had operational complaints with known home sharers
- Nonetheless, enforcement issues may arise
- There would be no permit to revoke
- However, we would have other standard enforcement options to ensure compliance (e.g., citations and, in extreme cases, civil prosecution)

#### Next Steps

- Receive City Council comments
- Post updated home sharing program description and PowerPoint presentation on the City's website
- Continue to receive public comments
- Work with the City Attorney to prepare a Home Sharing Ordinance
- Present the Ordinance for City Council consideration

**Questions and Comments?** 

The public may also email comments to: STRComments@anaheim.net

Updates: www.anaheim.net/STR